

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00

SSO-00 USIE-00 INRE-00 DEAE-00 INR-11 JUSE-00 RSC-01

SNM-02 SY-04 TRSE-00 NSC-07 SCI-06 OMB-01 SS-20 AID-20

EB-11 SP-03 L-03 AGR-20 COME-00 DRC-01 PRS-01 H-03

/154 W

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O 020835Z SEP 74

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC IMMEDIATE 5898

INFO USMISSION GENEVA IMMEDIATE

C O N F I D E N T I A L ANKARA 6959

EO 11652 GDS

TAGS: SNAR, TU, UN

SUBJ: GREENFIELD MISSION

1. SUMMARY: DISCUSSIONS WITH GREENFIELD TEAM REVEAL GLOOMY PICTURE. ARRANGEMENTS UNDER WHICH GOT CURRENTLY INTENDS RESUME POPPY CULTIVATION ENVISAGE LARGE SCALE PLANTING TO OCCUR IN ALL SEVEN PROVINCES, INADEQUATELY CONCENTRATED ACREGAGE, USE OF LANCING SYSTEM AND INTENTION ESTABLISH ALKALOID EXTRACTION PLANT. DURING NEXT TWO AND ONE-HALF DAYS GREENFIELD TEAM WILL BE TOURING POPPY-GROWING AREA, NOTABLY AFYON, AND CONDUCTING TALKS WITH OPIUM MONOPOLY OFFICIALS. GREENFIELD HAS ASKED SEE ECEVIT BUT FOREIGN MINISTRY OFFICIALS HAVE MADE CLEAR THIS REQUEST UNLIKELY TO BE GRANTED. END SUMMARY.

2. GREENFIELD TEAM HAS TALKED WITH MINISTER OF AGRICULTURE, DIRECTOR GENERAL OF POLITICAL DEPARTMENT OF MINISTRY OF FOREIGN AFFAIRS, DIRECTOR GENERAL SECURITY OF MINISTRY INTERIOR, DIRECTOR GENERAL AND SEVERAL OTHER OFFICIALS OF MINISTRY COMMERCE. ALL OFFICIALS HAVE STRESSED GOT'S GOOD
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INTENTION ESTABLISH TIGHT CONTROL SYSTEM AND HAVE SAID

THEY WILL ACCEPT ANY "PRACTICABLE SUGGESTIONS" TEAM WISHES
MAKE BUT ARRANGEMENTS SEEM ALREADY HAVE BEEN LARGELY DECIDED.

3. SITUATION SEEMS BE THIS:

A. GOT HAS DECIDED LET LICENSES FOR TOTAL OF 20,000
HECTARES, HALF IN AFYON AND REMAINDER IN OTHER SIX
PROVINCES.

B. TURKISH OFFICIALS SAY THEY INTEND CONCENTRATE ACREAGE
AS FAR AS POSSIBLE TO FACILITATE CONTROL BUT PLANS THEY
HAVE IN MIND DO NOT APPEAR CONSISTENT SUCH
APPROACH. MAXIMUM ACREAGE TO BE PERMITTED PER
CULTIVATOR IS ONE-HALF HECTARE AND MAXIMUM ACREAGE TO
BE LICENSED
IN EACH DISTRICT HAS ALREADY BEEN LAID DOWN
IN ANKARA. FARMERS HAVE ALREADY BEEN PROVIDED WITH
LICENSE APPLICATIONS. IT IS INTENDED THAT APPLICATION WILL
BE REFUSED ONLY IF FARMER CONCERNED HAS CRIMINAL RECORD.
ALL OTHERS WILL BE ACCEPTED. APPARENT INTENTION IS THAT
IN GIVEN PROVINCE TOTAL PERMITTED ACREAGE WILL BE SPLIT
AS REQUIRED AMONG ACCEPTED APPLICANTS.

C. ONCE LICENSES ARE APPROVED, A TEAM FROM OPIUM
MONOPOLY WILL EXAMINE EACH PLOT OF LAND AND MARK ACREAGE.
IN SPRING, PRIOR TO HARVEST, MONOPOLY TEAM WILL MAKE
ANOTHER CHECK AND WILL ESTIMATE YIELD. TURKS ARE THINKING
IN TERMS OF MOBILE BUYING UNITS AND NINE COLLECTION
CENTERS. THEY HAVE INDICATED THAT BUYING WOULD OCCUR
WHILE OPIUM IS STILL WET BUT THEY ALSO TALK ABOUT COLLECTION
BEING MADE IN JULY AND AUGUST INSTEAD OF JUNE WHEN
HARVESTING TAKES PLACE IN FIELD. UN TEAM IS SEEKING
CLARIFICATION OF THESE PLANS.

D. TURKS HAVE MADE CLEAR THEY INTEND ESTABLISH
ALKALOID EXTRACTION PLANT AND HAVE IMPLIED THEY ARE
ALREADY HOLDING DISCUSSIONS TO THIS END. THEY DID NOT
IDENTIFY ANY GOVERNMENTS/FIRMS WITH WHOM SUCH
DISCUSSIONS BEING HELD.

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E. GREENFIELD HAS PUSHED HARD FOR CONVERSION
TO SYSTEM OF STRAW PROCESSING, INSISTING THAT TURKS
SHOULD ANNOUNCE INTENTION ADOPT SUCH SYSTEM BEFORE
INCB MEETS IF THEY WISH TO QUIET CONCERNS OF WORLD
COMMUNITY AND AVOID SEVERE CRITICISM BY BOARD.
HOWEVER, TURKS HAVE NOT REACTED POSITIVELY, INSISTING
THAT INCOME TO FARMER WOULD BE REDUCED IF STRAW
APPROACH USED.

F. GREENFIELD SAYS TURKS HAVE EXPRESSED INTEREST IN BRACTEATUM BUT TAKE POSITION THIS IS LONG-TERM APPROACH.

G. MANBY REPORTS THAT HEAD OF NARCOTICS POLICE IS DEVELOPING ARRANGEMENTS FOR PATROLLING FIELDS DURING CRITICAL PERIOD AND THAT THESE PROPOSED ARRANGEMENTS SEEM ENCOURAGING ON PAPER. MANBY COMMENTS, HOWEVER, THAT HOW THESE MEASURES WILL WORK OUT IN PRACTICE IS ANOTHER MATTER, THAT BASIC FACTOR WILL BE ABILITY OF HEAD NARCOTICS POLICE TO MAKE HIS ORDERS STICK WITH PROVINCIAL GENDARMERIE.

H. GREENFIELD TEAM SAYS TURKS CLAIM THEY HAVE ALREADY SOLD 30 TONS OF OPIUM FROM FIRST HARVEST AND HAVE TO DATE RECEIVED INQUIRIES FROM OTHER PROSPECTIVE BUYERS FOR UP TO 100 TONS.

I. GREENFIELD STATES THAT HE INTENDS TO CONTINUE TRY SEE ECEVIT WITH VIEW OBTAINING MODIFICATIONS TURKISH PLANS. GREENFIELD IS NOT OPTIMISTIC THAT TURKS CAN BE PERSUADED REDUCE ACREAGE. SITUATION RE AGGREGATION OF ACREAGE IS NOT ENTIRELY CLEAR AND HE PLANS PRESS HARD FOR ADEQUATE ARRANGEMENTS. HE ALSO PROPOSES TRY VERY HARD PERSUADE TURKS ACCEPT UNLANCED STRAW SYSTEM. HOWEVER, HE THINKS HE WILL HAVE NO CHANCE DO THIS UNLESS HE CAN LINK SUCH AGREEMENT THEIR PART TO ASSISTANCE IN CONSTRUCTION STRAW-PROCESSING PLANT IN TURKEY, WITH STRAW TO BE EXPORTED ONLY UNTIL PLANT IS OPERATIONAL. HE WOULD APPRECIATE RECEIVING URGENTLY AS PRECISE INFO AS POSSIBLE ON COST ESTIMATES FOR SUCH A FACILITY. IF HE IS UNABLE GET TURKS CONVERT TO STRAW
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SYSTEM, HE WILL AT MINIMUM INSIST THAT OPIUM MONOPOLY TAKE FULL POSSESSION OF WET OPIUM IMMEDIATELY AFTER COLLECTION AND THAT YIELD CALCULATION IS REALISTICALLY HIGH. ON LATTER POINT, TALKS WITH TURKS THUS FAR INDICATE THEY ARE THINKING IN TERMS OF TOO LOW YIELD CALCULATION.

3. FOR GENEVA: PLEASE CONVEY FOREGOING INFO TO INCB SECRETARY DITTERT.
MACOMBER

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Message Attributes

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